

**APPLICATION FOR COMPREHENSIVE PLAN
TEXT AMENDMENT**

INCLUDING CHANGES TO MAPS OTHER THAN FUTURE LAND USE MAP DESIGNATION
(separate application required for each text amendment)

RECEIVED

2009 OCT 29 P 12: 28

APPLICANT

TALLAHASSEE/LEON COUNTY
PLANNING DEPARTMENT

Name:

City of Tallahassee Parks, Recreation and Neighborhood Affairs Department,
Leon County Public Works, Division of Parks and Recreation, and
Tallahassee-Leon County Planning Department

Address: 435 N. Macomb Street
Tallahassee, FL 32301

Telephone: (850) 891-6400

Text Amendment- A pre-application conference with the TLCPD staff is recommended.

Element & Plan Page Number: Policies throughout the Parks and Recreation Element

Goal/Objective/Policy Number: Numerous policies (see attached)

Other (specify):

1. Existing plan wording that is proposed for change: See Attached

2. Requested plan rewording/addition/deletion (*must be specific*): See Attached

3. Statement of the problem that is to be addressed by the requested amendment (*documentation of need*): The goal of the amendment is to address recommendations included in the jointly adopted 2007 Evaluation and Appraisal Report and to update or remove outdated policies.

4. Analysis of the community wide impacts of the request on:

- Density/Intensity
- Transportation
- Environment
- Public School System
- Utilities
- Delivery of public services
- City/County Budget
- _____

5. Statement of the positive effects of this request on the community: The amendment will provide increased clarity to the policy direction in the Plan, recognize the development of a County Parks Division, and improve the Level of Service standard for parks in our community.

Amendments to Maps (other than Future Land Use Map Designation changes) A pre-application conference with TLCPD is recommended.

1. Map to be Amended: N/A

2. Amendment Requested (describe clearly and/or attach revised map): N/A

3. Reason for Amendment: N/A

4. See 4 above

Pre-Application Staff: _____
Initials/Date

Received By The Tallahassee-Leon County Planning Department

on the 29 day of October, 2009

Applicants' signature below certifies that the applicant understands that the Future Land Use Map Amendments may require a rezoning, environmental analysis and other permit approvals before development activity can begin. Call the Land Use Administration Division of the Planning Department at 850-891-8600 for information on the rezoning process.

Erin Wheeler
Staff Signature

N/A
Signature of Property Owner or Agent

10-29-2009
Date

PARKS AND RECREATION ELEMENT GOALS, OBJECTIVES AND POLICIES

Goal 1: (Effective 7/16/90)

Provide, manage and fund adequate recreational and cultural facilities ~~and opportunities to encourage a physically and mentally healthy lifestyle~~ for all citizens of Tallahassee-Leon County.

LEVEL OF SERVICE/FUNDING

Objective 1.1: [R] (Rev. Effective 12/23/96)

The City of Tallahassee and Leon County shall share responsibility for the provision of public parks and recreation facilities and programs. The City will have primary responsibility within the city limits and Leon County will have primary responsibility in the unincorporated county. Special funding and maintenance agreements between the City and County ~~responsibilities relating to parks and recreation~~ shall be established ~~through a joint contract agreement.~~ as needed to improve or maintain park and recreation facilities and programs.

Policy 1.1.1: [R] (Effective 7/16/90)

NOTE: The proposed amendments to the level of service policy are not complete. The Planning Department would like to continue to work with City and County staff to conduct an analysis of the Level Of Service to increase clarity and representation as a minimum standard accepted by the community.

A system of ~~countywide~~ regional, area, and ~~local~~ neighborhood parks shall continue to be maintained in accordance with the following minimum level of service acreage standards (measured in acres per 1,000 population):

Responsible- Government	<u>Type of Park</u>		
	<u>Countywide</u>	<u>Area</u>	<u>Local (Recommended)</u>
City	<u>1.22</u>	<u>2.00</u>	<u>2.00</u>
County	<u>0.18</u>	<u>N/A</u>	<u>N/A</u>
Fed./State	<u>3.60</u>	<u>N/A</u>	<u>N/A</u>
Total	<u>5.00</u>	<u>2.00</u>	<u>2.00</u>

<u>Responsible Government</u>	<u>Type of Park</u>			
	<u>Resource Management Area (Recommended)</u>	<u>Regional Park</u>	<u>Area Park</u>	<u>Neighborhood Park (Recommended)</u>
<u>City</u>	<u>N/A</u>	<u>1.22</u>	<u>2</u>	<u>2</u>
<u>County</u>	<u>N/A</u>	<u>0.18</u>	<u>0</u>	<u>N/A</u>
<u>Fed/State</u>	<u>20</u>	<u>3.6</u>	<u>N/A</u>	<u>N/A</u>
<u>Total</u>	<u>20</u>	<u>5</u>	<u>2</u>	<u>2</u>

Park Type Descriptions:

Neighborhood Parks

The neighborhood park is a "walk-to" park in the City, generally located along streets where people can walk or bicycle without encountering heavy traffic. Neighborhood parks serve people in a radius of approximately one-half mile. A system wide average of 2 acres of such parks for each 1,000 population (City population only) is recommended, but not required for proposes of concurrency. Typical facilities developed in the neighborhood park may include play apparatus, multipurpose courts, sports fields, picnic areas, and free play areas.

Area Parks

An area park is a "ride to" park, located near major streets. It is designed to serve the needs of multiple neighborhoods. It generally serves people with a radius of approximately 3 miles. A system wide average of at least 2 acres of such parks for each 1,000 population (countywide population) is required for concurrency. Typical facilities at an area park may include smaller swimming facilities, ball fields, tennis courts, play areas, picnic areas, multipurpose courts, and small community centers.

Regional Parks

A regional park is designed to serve the recreation needs of a large portion of the County population. Regional parks serve an area with a radius of approximately 20 miles. A system wide average of at least 5 acres of such parks for each 1,000 population (countywide population) is required for concurrency. Typical areas and facilities include large swimming facilities, gymnastics facilities, natural areas, trails, boating facilities, zoos, golf courses, botanical gardens, and large community centers.

Resource Management Areas

Resource management areas are large, resource-based areas that serve two or more communities or counties. These areas are large Federal or State owned lands outside of the management of local government, such as the Apalachicola National Forest. A space allowance of 20 acres for each 1,000 population (countywide population) is recommended, but not required for proposes of concurrency. While these areas are outside of local government management, they are recognized for their significant contribution to local outdoor recreation. Typical facilities provided at a resource management area include water-based recreation, camping areas, nature trails, and other facilities not requiring intensive development.

These facilities will be provided in the following manner:

- ~~a. City of Tallahassee area parks provision will be based on the urban service area population, and shall be located within the city limits so as to equitably serve the urban service area population.~~
- ~~b. County government will continue to be responsible for the operation and maintenance of boat landings and water related parks at a standard of 0.18 acres/1,000 population.~~
- ea. Leon County shall annually budget appropriate funds, per the signed inter-local agreement, to be used by the City of Tallahassee Parks and Recreation Department in providing recreational services to the citizens of Leon County.

db. Level of Service for ~~A~~areawide and ~~Countywide~~-regional parks shall be adopted for purposes of concurrency. LOS for ~~local~~neighborhood parks is a recommended level, which primarily shall be used as a guideline for the provision of this type park in relation to new developments, per Policy 2.1.6 of the Land Use Element.

c. Level of Service for resource management areas is a recommended level, included to recognize the significant passive recreation opportunities provided by these Federal and State owned lands.

Policy 1.1.2: [R] (Effective 7/16/90)

Local government shall maintain a land acquisition program adequate to maintain the level of service standards consistent with the Capital Improvements Element. This acquisition program is intended to serve multiple uses such as protection of flood plains or natural habitat areas, or solve flooding problems. This acquisition program can include requirements and incentives for private land donation.

Policy 1.1.3: [R] (Rev. Effective 1/27/94)

As part of their budget processes, the City and the County shall each annually review costs necessary to operate, maintain, and improve park facilities consistent with the adopted levels of service as included in this plan. The City ~~Parks and Recreation Department~~ and the County ~~Department of Public Works~~ shall prepare budget requests to implement this policy.

Policy 1.1.4: [R] (Rev. Effective 1/27/94)

In the acquisition and development of future park facilities, priority shall be given to the preservation of natural vegetation and land features, consistent with the functional purpose of the individual park. As a minimum, a system-wide average of 50% of the natural features will remain undeveloped except for inclusion of passive recreational facilities, such as ~~hiking~~-trails systems, parking, and picnicking facilities. This system-wide policy is based on the recognition that some types of facilities (such as golf courses and ball fields), due to their design requirements and functions, will require greater disturbance of natural features than would other types of park facilities. This standard shall be based on all lands included in the level of service system provided in Policy 1.1.1 [R] above, not on the land holdings of an individual government.

Policy 1.1.5: [R] (Effective 7/16/90)

Design and construction of all future activity based parks and any future redesign of existing activity based parks will include equipped children's playground areas whenever feasible.

Policy 1.1.6: [R]

As part of the Capital Budget processes the City and County shall each annually review the active recreation facilities needs. Whenever possible these agencies shall pursue grant funding to help provide needed facilities.

ACCESSIBILITY TO RECREATIONAL FACILITIES

Objective 1.2: [R] *(Effective 7/16/90)*

~~By 1995, a~~All public park and recreation facilities shall be identifiable by and accessible to Leon County residents and to visitors, ~~including the handicapped.~~ and include reasonable accessibility for the physically challenged.

Policy 1.2.1: [R] *(Effective 7/16/90)*

~~The following locational criteria shall apply as one factor to be considered in the acquisition of additional park facilities:~~

<u>Park Category</u>	<u>Locational Criteria</u>
Countywide	"Build-out" population of 100,000 within 30 minutes driving radius
Area	"Build-out" population of 25,000 within a three mile radius
Local	"Build-out" population of 5,000 within a one half mile radius

~~"Build-out population" refers to the projected population within the service radius of the park once the area is developed. When new parks are being considered for acquisition, this policy shall be applied as one measure to determine appropriate park location.~~

Policy 1.2.2: [R] *(Effective 7/16/90)*

~~At the time of plan adoption, all countywide and area park facilities, including freshwater beaches and shores, have roadway access. Any new area and countywide parks will also have roadway access. In addition, n~~Neighborhood parks are recognized primarily as "walk-to" facilities; as such, ~~and will be provided~~ing with safe pedestrian/bicycle accessways ~~by 1995 shall be a priority.~~

Policy 1.2.3: [R] *(Effective 7/16/90)*

~~Shores of public lakes shall have public roadway access.~~ The County shall maintain public boat ramps at public water bodies.

Policy 1.2.4: [R] *(Rev. Effective 12/10/91)*

~~In order to make parks accessible to youth and other transportation disadvantaged, mass transit routes shall be provided to within walking distance of those facilities. This policy does not apply to boat landing facilities or other rural recreation facilities, nor to neighborhood park facilities.~~

Policy 1.2.5: [R] *(Rev. Effective 7/2/99)*

~~Local (neighborhood) park facilities should be included established in the larger "area" and "county-wide" parks~~ Area and Regional Parks should include Neighborhood Park amenities wherever the need

for ~~local~~Neighborhood pParks, based on established LOS, is not being met. Such ~~facilities-amenities~~ should be located as to be readily accessible to pedestrians and bicyclists and should supply the same park and recreational ~~facilities-and-amenities~~ as a stand alone “~~local~~”Neighborhood pPark ~~whenever feasible~~. ~~They must also serve a built-out population of 5,000 within a ½ mile radius of the park.~~

PUBLIC/PRIVATE COORDINATION

Objective 1.3: [R] *(Effective 7/16/90)*

The City ~~Commission~~ and the County ~~Commission~~ shall implement actions to improve coordination between the public and private sectors in matters relating to the provision of recreational opportunities. ~~These actions shall include those outlined~~ in Policies 1.3.1 and 1.3.5.

Policy 1.3.1: [R] *(Effective 7/16/90)*

~~By 1992, t~~The City and County Commissions shall ~~develop~~maintain an advisory mechanism for securing citizen involvement, ~~on a countywide basis,~~ regarding public park and recreation decisions, including park acquisition. ~~This mechanism shall be consistent with citizen involvement procedures developed in accordance with Policies 1.5.1 and 1.5.2 of the Intergovernmental Coordination Element.~~

Policy 1.3.2: [R] *(Effective 7/16/90)*

~~By 1992, adopt~~Maintain incentives for private landowners and developments which donate or set aside land for recreational and cultural purposes.

Policy 1.3.3: [R] *(Effective 7/16/90)*

~~The City Parks and Recreation Department and the County Public Works Department will continue to monitor public and private revenue sources that are available for recreational and cultural facilities and activities. Regardless of revenue source, level of service standards will be maintained at least to the levels adopted in this plan.~~

Policy 1.3.4: [R] *(Effective 7/16/90)*

~~By 1992, formalize~~Maintain working agreements with the Leon County School System for the shared use of school facilities for recreation and/or leisure purposes.

Policy 1.3.5: [R] **(City of Tallahassee)** *(Effective 7/16/90)*

Continue financial support ~~for of~~ the Tallahassee ~~Junior~~Museum’s efforts to preserve and interpret our regional and cultural heritage~~and support its expansion as a wildlife park.~~

Policy 1.3.5: [R] **(Leon County)** *(Effective 7/16/90)*

The County will support the efforts of the Tallahassee ~~Junior~~Museum’s efforts to preserve and interpret our regional and cultural heritage~~in its expansion as a wildlife park.~~

CULTURAL ACTIVITIES AND FACILITIES

Objective 1.4: [R] *(Effective 7/16/90)*

Make local government an active participant in fostering cultural activities and facilities.

Policy 1.4.1: [R] *(Effective 7/16/90)*

The ~~Cultural Resources Commission~~ Council on Culture and Arts shall be advisory to City and County governments. This agency, among its other responsibilities, shall be responsible for enhancing public awareness of cultural opportunities and for periodically apprising the City and County of current cultural needs of the community.

The Council on Culture and Arts shall maintain a cultural plan outlining the goals and objectives for cultural preservation and development in this community. The Council shall also coordinate implementation, periodic review and modification of the plan, and lead in advocacy and service as provided within the plan.

~~**Policy 1.4.2: [R]** *(Effective 7/16/90)*~~

~~By 1992, Tallahassee shall, in conjunction with the Downtown Improvement Authority and the Historic Tallahassee Preservation Board (or its successor), establish an historic and cultural walking tour of downtown Tallahassee.~~

~~**Policy 1.4.3: [R]** *(Deleted Effective 7/25/03)*~~

~~**(Reserved)**~~

~~**Policy 1.4.4: [R]** *(Rev. Effective 12/10/91)*~~

~~By 1993, as part of a cultural arts complex the City shall, with County encouragement, complete the construction of a visual arts museum. This shall occur if construction of such is determined feasible in accordance with the completed feasibility study. Additional cultural activities in the complex, such as a performing arts center, and private developments at the Civic Center site will be determined by the Civic Center Master Plan.~~

~~**Policy 1.4.5: [R]** *(Effective 7/16/90)*~~

~~By 1993, the City shall, with County encouragement, develop a public-private partnership to fund the construction of an amphitheater for outdoor performances and activities. This facility shall be located so as to be accessible to all citizens of the County.~~

~~**Policy 1.4.6: [R]** *(Deleted Effective 7/25/03)*~~

~~**(Reserved)**~~

Policy 1.4.7: [R] *(Effective 7/16/90)*

~~By 1992, Tallahassee and Leon County shall develop an art in public places program.~~

Policy 1.4.8: [R] *(Effective 7/16/90)*

~~By 1991, Leon County shall adopt a program for establishment of branch libraries in areas of high population concentration.~~

OPEN SPACE

Objective 1.5: [R] *(Effective 7/16/90) (Rev. Effective 4/10/09)*

Lands designated as open space will be protected from incompatible land uses and will remain functionally intact ~~through at least the year 2030.~~

Policy 1.5.1: [R] *(Effective 7/16/90)*

~~By February, 1991, local government shall adopt~~ Maintain land development regulations which include specific open space definitions and standards.

Policy 1.5.2: [R] *(Effective 7/16/90)*

Development regulations shall include provisions for incentives and/or requirements for the designation and inclusion of open space in future development.

Policy 1.5.3: [R]

The City and County shall work cooperatively to help fund and develop a Greenways Trail System that provides the public opportunities to access a safe and convenient trail system throughout the County. This system should incorporate public lands, right of way, easements on private lands, and open space designated lands to achieve this goal. The trail system will connect to the maximum extent possible existing and future residential areas to employment, education, and activity centers.